

Message Text

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PAGE 01 STATE 018101

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ORIGIN ACDA-19

INFO OCT-01 ACDA-19 AEC-11 AF-10 ARA-16 CIAE-00 DODE-00

EA-11 EUR-25 PM-07 H-03 INR-10 IO-14 L-03 NEA-11

NSAE-00 NSC-10 OIC-04 SPC-03 PA-04 PRS-01 RSC-01

SCI-06 SS-20 USIA-15 SAJ-01 ABF-01 ISO-00 /207 R

DRAFTED BY ACDA/IR:JKALICKI:LSQ

APPROVED BY ACDA/IR:RHMILLER

ACDA/IR:AFNEIDLE

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P R 282120Z JAN 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION GENEVA

USMISSION IAEA VIENNA

USMISSION NATO

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 018101

E.O. 11652:GDS

TAGS: PARM, JA

DISTO

SUBJECT: PREPARATIONS FOR NPT REVIEW CONFERENCE

1. AT THEIR REQUEST JAPANESE EMBOFFS (DONOWAKI AND YAMAZAKI) CALLED ON ACDA ASSISTANT DIRECTOR MILLER JANUARY 24 TO RAISE A NUMBER OF SPECIFIC QUESTIONS REGARDING PREPARATIONS FOR NPT REVIEW CONFERENCE. MILLER
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PAGE 02 STATE 018101

EMPHASIZED HIGHLY TENTATIVE NATURE OF OUR THINKING AT THIS

STAGE OF NPT PREPARATIONS.

2. TIMING AND SITE: WE INDICATED THAT ABOUT THREE PREPARATORY COMMITTEE SESSIONS ARE GENERALLY ANTICIPATED FOR 1974-75, PRIOR TO CONVENING OF REVIEW CONFERENCE PROBABLY IN MAY 1975. OUR VERY PRELIMINARY CONSULTATIONS SO FAR WITH OTHER PREPCOM MEMBERS INDICATE POSSIBILITY OF FIRST MEETING, EXPECTED TO ADDRESS PRIMARILY PROCEDURAL ISSUES, IN GENEVA THIS MARCH OR APRIL. GENEVA CONSIDERED MOST PRACTICAL SITE FOR ALL MEETINGS, BUT IF VERY GOOD REASON DEVELOPED TO CHOOSE ANOTHER SITE (E.G., VIENNA) FOR PERHAPS ONE PREPCOM SESSION, THE ALTERNATIVE COULD BE CONSIDERED.

3. PARTICIPATION: AS AGREED DURING UNGA, NPT PARTIES WITH SEATS ON CCD OR IAEA BOARD OF GOVERNORS WOULD CONSTITUTE PREPCOM. ALTHOUGH LIAISON WITH NON-PARTIES SUCH AS JAPAN MIGHT BE ARRANGED ON SOME BASIS, IT SEEMED MOST UNLIKELY AND IT COULD NOT BE EXPECTED THAT PREPCOM (CONSISTING OF PARTIES) WOULD INVITE OBSERVERS, REPRESENTING NON-PARTIES, TO ATTEND THE MEETING. COUNTRIES RATIFYING NPT BETWEEN NOW AND CONFERENCE ITSELF, AND ELIGIBLE TO JOIN PREPCOM, COULD OF COURSE EXPECT TO PARTICIPATE FULLY IN REMAINING PREPCOM PROCEEDINGS.

4. CIRCULATION OF DOCUMENTS: PREPCOM MIGHT BE RELUCTANT TO PROVIDE FOR CIRCULATION OF DOCUMENTS OF OR ON BEHALF OF NON-PARTIES IN PREPCOM OR AT CONFERENCE. THIS WOULD BE A MATTER FOR PREPCOM TO DECIDE. USG WOULD, OF COURSE, BE WILLING TO REMAIN IN CLOSE TOUCH WITH GOJ.

5. POSSIBLE REVISION OF NPT: OBJECTIVE OF REVIEW CONFERENCE IS TO REVIEW WHERE PARTIES STAND AND HOW THEY MIGHT ENHANCE FUTURE EFFECTIVENESS OF TREATY. NPT AND SAFEGUARDS AGREEMENTS HAVE BEEN IN FORCE FOR MANY PARTIES FOR ONLY RELATIVELY BRIEF PERIOD, AND CONSIDERATION OF AMENDMENTS IS THEREFORE CLEARLY PREMATURE. MOREOVER, PURSUIT OF EVEN MINOR AMENDMENTS MIGHT REOPEN MORE CENTRAL ISSUES THAT WERE SETTLED ON BASIS OF COMPROMISE AFTER DIFFICULT AND LENGTHY NEGOTIATIONS.

IN THIS PERSPECTIVE IT WOULD NOT SEEM CONSTRUCTIVE TO CONSIDER AMENDMENTS AT THIS

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PAGE 03 STATE 018101

CONFERENCE. REVIEW CONFERENCE'S ACTIVITIES SHOULD BE DIRECTED CONSTRUCTIVELY TOWARD ENHANCING NPT AND FUTURE NON-PROLIFERATION EFFORTS.

6. COSTS: WE ANTICIPATE THAT THE REVIEW CONFERENCE PARTICIPANTS WOULD BE EXPECTED TO SHARE COSTS OF BOTH PREPCOM AND CONFERENCE. PREPCOM IS EXPECTED TO DEVELOP EQUITABLE FORMULA FOR REFUNDING COSTS TO UN.

7. UN AND IAEA ROLES: DONOWAKI MENTIONED RECENT MEETING WITH UN DISARMAMENT DIVISION CHIEF BJORNERSTEDT IN TOKYO FOR DISCUSSION OF DISARMAMENT EFFORTS, NPT SAFEGUARDS AND REVIEW CONFERENCE. HE ASKED WHAT ROLE UN MIGHT PLAY IN REVIEW CONFERENCE AND ITS PREPARATIONS. WE EXPECTED UN ROLE TO BE LIMITED, AS INDICATED IN UNGA RESOLUTION, TO PROVIDING FACILITIES AND SECRETARIAT SERVICES FOR CONFERENCE. IAEA WILL PROBABLY HAVE IMPORTANT ROLE IN PROVIDING TECHNICAL SUPPORT. CONFERENCE WILL, OF COURSE, BE A CONFERENCE OF PARTIES; I.E., GOVERNMENTS, AND DELEGATIONS COULD BE EXPECTED TO DEAL WITH THE SUBSTANTIVE ISSUES.

8. US ATTITUDE TO NPT: DONOWAKI ASKED WHETHER THE USG HAD ANY "NEW THINKING" REGARDING NPT, NOTING GOJ INTENTION TO RATIFY THE TREATY IN CURRENT DIET SESSION. WE CONFIRMED THAT US ATTITUDE WAS UNCHANGED REGARDING DESIRABILITY OF NON-PROLIFERATION AND WE WOULD NATURALLY WELCOME OTHER IMPORTANT COUNTRIES, INCLUDING JAPAN, JOINING IN IMPORTANT NON-PROLIFERATION EFFORTS AS PARTIES TO NPT AND, IN JAPAN'S CASE, AS PARTICIPANT IN PREPCOM. KISSINGER

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Message Attributes

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